

## Message Text

PAGE 01 STATE 038171  
ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 /026 R

DRAFTED BY IO/UNP:RLBARRY:MR  
APPROVED BY IO:CWMAYNES  
AF:WHARROP  
AF/E:RPOST (DRAFT)  
S/S:FWISNER

-----009299 140404Z /15

O P 140217Z PEB 78 ZFF4  
FM SECSTATE WASHDC  
TO AMEMBASSY LAGOS NIACT IMMEDIATE  
INFO AMEMBASSY BONN PRIORITY  
AMEMBASSY LIBREVILLE PRIORITY  
AMEMBASSY LONDON PRIORITY  
AMEMBASSY MOGADISCIO PRIORITY  
AMEMBASSY OTTAWA PRIORITY  
AMEMBASSY PARIS PRIORITY  
USMISSION USUN NEW YORK

S E C R E T STATE 038171

EXDIS

E.O. 11652: GDS

TAGS: PDEV, PORG, UNSC, ET SO

SUBJECT: UN ACTION ON THE HORN

REF: STATE 37063

1. DURING FIVE-POWER FOREIGN MINISTERS MEETINGS IN  
NEW YORK FEBRUARY 11 IT WAS AGREED THAT EVERY EFFORT  
SHOULD BE MADE TO BRING HORN ISSUE BEFORE SECURITY  
COUNCIL--THIS WEEK, IF POSSIBLE. IN SUBSEQUENT  
SECRET

PAGE 02 STATE 038171

MEETINGS BETWEEN REPRESENTATIVES OF THE FIVE, A  
SCENARIO FOR APPROACHES TO KEY AFRICAN COUNTRIES WAS  
AGREED UPON AND A TEXT OF THE ELEMENTS WHICH WOULD GO  
INTO A RESOLUTION WAS PRODUCED. USUN WILL BE  
REPORTING THESE DEVELOPMENTS BY SEPTEL. US HAS  
AGREED TO APPROACH SOMALIA AND NIGERIA ABOUT A COUNCIL  
MEETING.

2. AT FEBRUARY 14 MEETING WITH GARBA AMBASSADOR SHOULD  
SEEK NIGERIAN ADVICE AND AGREEMENT ON COUNCIL ACTION AND A

CONSTRUCTIVE RESOLUTION DESIGNED TO ADVANCE THE CAUSE OF A NEGOTIATED SETTLEMENT. FOLLOWING MESSAGE SHOULD BE CONVEYED TO GARBA FURTHER TO THAT CONVEYED BY REFTEL.

- US HAS FOLLOWED AND SUPPORTED GARBA'S EFFORTS TO BRING ETHIOPIA AND SOMALIA TO THE NEGOTIATING TABLE.

- WE HAVE SUPPORTED THE IDEA OF AN AFRICAN SOLUTION TO THE PROBLEM OF THE HORN AND CONTINUE TO HOPE THAT NIGERIA'S EFFORTS WILL BEAR FRUIT.

- WE ARE AWARE THAT GARBA HAS IN THE PAST BEEN COOL TO THE IDEA OF SECURITY COUNCIL CONSIDERATION OF THE HORN CONFLICT. WE OURSELVES WANT TO AVOID ANY ACTION WHICH WOULD RESULT ONLY IN EFFORTS TO FIX THE BLAME RATHER THAN PROGRESS TOWARDS NEGOTIATIONS OR THAT WOULD UNDERMINE THE OAU EFFORTS.

- HOWEVER, THE INVOLVEMENT OF OUTSIDE FORCES IN THE HORN CONFLICT HAS TAKEN THE MATTER BEYOND THE REGIONAL CONTEXT.

SECRET

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- WE BELIEVE THE TIME HAS COME FOR COUNCIL ACTION TO DEAL WITH AN INCREASINGLY DANGEROUS THREAT TO THE PEACE AND WE BELIEVE THE COUNCIL COULD MAKE A CONTRIBUTION TO OAU EFFORTS.

- WE HAVE DISCUSSED POSSIBILITY OF COUNCIL ACTION WITH AMBASSADOR SANU IN NEW YORK. HIS REACTION WAS THAT GABON AS OAU PRESIDENT WOULD BE BEST PLACED TO CALL FOR COUNCIL ACTION. WE AGREE WITH THIS ESTIMATE AND FRENCH WILL BE APPROACHING GABON.

3. LAGOS SHOULD DESCRIBE TO GARBA THE ELEMENTS OF A RESOLUTION AGREED UPON BY THE FIVE AS CONVEYED SEPTTEL BY USUN AND POINT OUT THAT WE WILL REMAIN IN CLOSE TOUCH WITH NIGERIAN MISSION IN NEW YORK.

VANCE

SECRET

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ORIGIN SS-15

INFO OCT-01 ISO-00 SSO-00 /016 R

66011

DRAFTED BY:IO/UNP:JPLORENZ

APPROVED BY:IO:TBROWN

S/S:MVKENNEDY

-----035493 160517Z /13

P 160507Z FEB 78

FM SECSTATE WASHDC

INFO AMEMBASSY CAIRO PRIORITY 1378

S E C R E T STATE 038171

EXDIS

FOLLOWING REPEAT STATE 038171 SENT ACTION LAGOS INFO BONN  
LIBREVILLE LONDON MOGADISCIO OTTAWA PARIS USUN NEW YORK  
FEB 14.

QUOTE S E C R E T STATE 038171

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VANCE UNQUOTE VANCE

SECRET

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Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014